

### **Finance and Capital Committee**

**Action Item III-A** 

February 11, 2021

# Amendment to FY2021 Capital Budget, FY2022 Capital Budget Work Session, and Six-Year CFA and Capital Program Update

# Washington Metropolitan Area Transit Authority Board Action/Information Summary

Action Information
 MEAD Number: Resolution:
 202250
 Yes No

### TITLE:

FY21 Capital Budget Amendment & FY22 Work Session

### PRESENTATION SUMMARY:

Staff will recommend an amendment to the FY2021 Capital Budget and request authorization to negotiate or compete a bond issuance; present a summary of the FY2022 Capital Budget; and provide an update on progress towards completion of a six-year Capital Funding Agreement.

### **PURPOSE:**

To provide an update on the FY2021 and FY2022 Capital Budgets and to increase to the FY2021 Capital Budget, primarily to accelerate station platform state of good repair projects and authorize the negotiation or competitive sale of a series of Dedicated Funding bonds.

### **DESCRIPTION:**

The FY2021 Capital Budget amendment increases the FY2021 budget for certain projects in the Capital Improvement Program (CIP). The vendors associated with the projects receiving additional funding are:

Platform Rehab Program	AECOM-STV JV
	Clark Construction Group, LLC
	HNTB Corporation
	Kiewit Infrastructure Company
	North Carolina Granite Co
	Parsons Transportation Group Inc
	Summitville Tiles Inc
	Transportation Management Service Inc
	0.00
Potomac Yard Station	A. Morton Thomas and Associates, Inc.
	AECOM, USA, INC.

	AECOM-STV JV
	Gannett Fleming Engineers and Architects
	Gannett Fleming-Parsons Joint Venture
	LTK Engineering Services
	Mott MacDonald I&E, LLC
	P2D
	Potomac Yard Constructors
	STV/Systra
	WSP USA Inc.
COVID IT Equipment	Carahsoft Technology Corp
	Dell Marketing LP

### **Key Highlights:**

- Metro's Capital Improvement Program is focused on restoring and improving the safety, security, state of good repair, and reliability of the system.
- Recognizing the need to address overdue state of good repair needs as expeditiously as possible, Metro is accelerating the station platform rehabilitation program. Eleven platform reconstructions are complete and Metro will advance the replacement of 11 additional platforms over the next two years.
- Staff will request an amendment to increase the FY2021 Capital Budget by \$255 million to support these platform projects, a schedule update for the Potomac Yard station reimbursable project, and information technology equipment to support remote work and cyber security during the pandemic.
- Approval is requested to negotiate or competitively sell Dedicated Funding backed bonds.
- An update on the negotiations of a renewed Capital Funding Agreement is provided in advance of presenting the final agreement to the Board for adoption in April.

### **Background and History:**

On April 2, 2020, the Board approved capital investments in the amount of \$9.714 billion for the FY2021-2026 CIP and \$1.821 billion for the FY2021 Capital Budget. On May 28, 2020 and July 23, 2020, the Board amended the approved FY2021 budget resulting in a current FY2021 amended budget of \$1.832 billion. The program includes funding to move forward Bus and Paratransit, Rail, and Support projects. These projects improve safety, state of good repair, asset conditions, reliability and customer satisfaction moving Metro closer to its performance goals.

### Discussion:

WMATA continues to partner with the Jurisdictions to deliver safe, affordable and reliable public transportation. In this role, Metro has continued to leverage this period of low ridership to aggressively address overdue capital needs and deliver the capital program. By accelerating these projects and programs, Metro is working to efficiently and effectively deliver a capital program that improves safety, security, and the state of good repair. The action before the Board will increase the total budget by \$255 million and is anticipated, when combined with plans for dedicated funding-backed debt in the amount of approximately \$550 million (including unspent proceeds from the Series 2020A bonds) to result in a total FY2021 Capital Budget of \$2.087 billion.

Additionally, this request is to authorize negotiation or competitive sale of 2021A bonds in the amount of \$360 million excluding fees, cost of debt service reserve, cost of issuance and any premiums on the sale of bonds. The duration of the bonds is not to exceed past 25 years with the intent to reimburse for eligible expenses incurred before the issuance of bonds. Release of these bonds will allow continued support of the Capital Improvement Program to continue without disruption. Staff will return to the Board later this Fiscal Year for formal authorization to issue dedicated funding-backed debt.

### **FUNDING IMPACT:**

FY2021 Capital Budget will increase by \$255 million.

Platform Phase 3	\$176
Platform Phase 4	\$29
Potomac Yard	\$39
COVID Capital Expenses (New Project)	\$11
Total FY21 increase	\$255

(in millions)

### TIMELINE:

Previous Actions	April 2020- Approval of Fiscal Year 2021 Operating Budget and Capital Budget, Fare and Service Changes and Public Participation Report May 2020- Amendment of FY 2021 Operating and Capital Budget
Anticipated actions after presentation	Spring 2021 – Request Board Approval to Issue Dedicated Funding-Backed Debt Spring 2021 – Request Board Approval of the FY2022 Capital Budget and Six-Year Capital Improvement Program Spring 2021 – Request Board Approval of the FY2022 to FY 2027 Capital Funding Agreement and DC Local Capital Funding Agreement

### RECOMMENDATION:

Staff recommends approval of \$255 million increase to FY2021 Capital Budget to support accelerated platform state of good repair program, Potomac Yard reimbursable project, IT investments for remote work, and cyber security. Aditionally, staff recommends approval to negotiate or competitively sell up to \$360 million in Dedicated Funding backed bonds.

# Capital Improvement Program Work Session and FY2021 Capital Budget Amendment

Finance & Capital Committee February 11, 2021



# Purpose

- Recommend FY2021 Capital Budget Amendment
- Recommend authorization for sale of Dedicated Funding backed bonds
- Discuss FY2022 Capital Budget, Six Year Capital Improvement Program and 10-year Outlook
- Update on Capital Funding Agreement Renewal



# FY2021 Capital Budget Update and Amendment



# Rail

- Platform Rehabilitation
   Program Phases 1 & 2 Now
   Complete
- 7000-Series Railcar
- Escalator Replacement
- Underground station lighting

# **Bus & Paratransit**

- 90 new replacement buses
- Awarded contract to rebuild and modernize Northern and Bladensburg Bus Garages
- Zero Emission Bus Program Underway

# Systemwide & Support

- New mobile fare payment
- Wireless service now available systemwide
- Construction of consolidated office buildings underway







# FY2021 Capital Budget, Forecast & YTD Actual

Program Investments (\$ in Millions)	FY2021 Current Budget	FY2021 Forecast Range	FY2021 Actual Through Q2
Railcar and Railcar Facilities	\$246	\$221 – 249	\$56
Rail Systems	\$207	\$223 – 259	\$108
Track & Structures Rehabilitation	\$129	\$122 – 138	\$52
Stations & Passenger Facilities	\$563	\$739 – 803	\$324
Bus, Bus Facilities & Paratransit	\$228	\$215 – 228	\$104
Business & Operations Support	\$459	\$402 – 479	\$163
Total Capital Programs	\$1,832	\$1,921 – 2,154	\$807



# FY2021 Capital Amendment – Platform Program Acceleration for Safety and SOGR

- Platform Program Phase 3 Spring-Summer 2021
  - Arlington Cemetery, Addison Rd (Mid-Feb to Mid-May)
  - West Hyattsville, Prince George's Plaza, College Park, Greenbelt (Memorial-Labor Day)
  - Total estimated project cost \$431M; FY2021 Forecast \$280M
- Platform Program Phase 4 Summer 2022
  - Orange Line East of Stadium Armory New Carrollton, Landover, Cheverly (Station Rehabs); Deanwood, Minnesota Ave (Station Upgrades, Platforms already rehabilitated); Rehabilitation of Cheverly Bridge
  - Total estimated project cost \$436M; FY2021 Forecast \$29M
- Anticipated Funding Sources: PRIIA, Dedicated Funding & Debt
- Requires FY2021 Budget Amendment of \$205M No increase in jurisdictional contributions



# FY2021 Capital Amendment – Potomac Yard Station and Information Technology

- New Potomac Yard Station
  - Construction underway and on schedule
  - Expenditure schedule update required; no increase in total project cost estimate
  - Fully funded through reimbursable agreement with City of Alexandria
  - Total estimated project cost \$340M; FY2021 Forecast \$97.5M
  - FY2021 recommended amendment to align schedule \$38.5M
- Information Technology Improvements for Pandemic & Remote Work
  - Equipment, device acquisition and network improvements for cyber security
  - \$11.4M of investment in FY2021 amendment required



# FY2021 Capital Budget Amendment – Summary

FY2021 Current Capital Budget	\$1,832.2
Platform Program Acceleration	\$205.1
Potomac Yard Expenditure Schedule Update	\$38.5
IT Equipment and Cyber - Pandemic/Remote work	\$11.4
Recommended FY2021 Amendment	\$255.0
Amended FY2021 Capital Budget	\$2,087.2

- No increase in jurisdictional contributions
- Increase funded by dedicated funding backed debt and reimbursable projects



# Updated FY2021 Capital Funding Plan

**Updated FY2021 Capital Budget Funding Sources** 

State and Local Contribution by Jurisdiction (No Change)

FY2021 Amended	
416	
\$342	
\$149	
\$491	
\$323	
\$307	
\$288	
\$917	
\$101	
\$27	
\$551	
\$2.087	

Jurisdiction	FY2021
DC PRIIA	<b>Approved</b> \$49,500,000
	. , ,
DC Dedicated Funding	\$178,500,000
DC Allocated Contribution	\$95,116,884
Montgomery County	\$45,005,174
Prince George's County	\$45,181,684
MD PRIIA	\$49,500,000
MD Dedicated Funding	\$167,000,000
City of Alexandria	\$12,401,646
Arlington County	\$22,641,546
City of Fairfax	\$715,612
Fairfax County	\$40,760,743
City of Falls Church	\$757,037
Loudoun County	\$5,797,066
VA PRIIA	\$49,500,000
VA Dedicated Funding	\$154,500,000
VA CMAQ	\$1,081,229
Total	\$917,958,621



Planned Dedicated Funding Bonds to Finance Capital Improvements

- Expression of intent to reimburse eligible expenses
- Negotiated or competitive sale
- Aggregate principal amount not to exceed \$360 million
  - Excludes expenses, costs, premium, and fees
- Duration to be no more than 25 years
- Return to Board with final amount terms and conditions Spring 2021



# FY2022 Capital Budget, Six Year Plan, and 10-year Outlook

Improving Safety, State of Good Repair, and Reliability

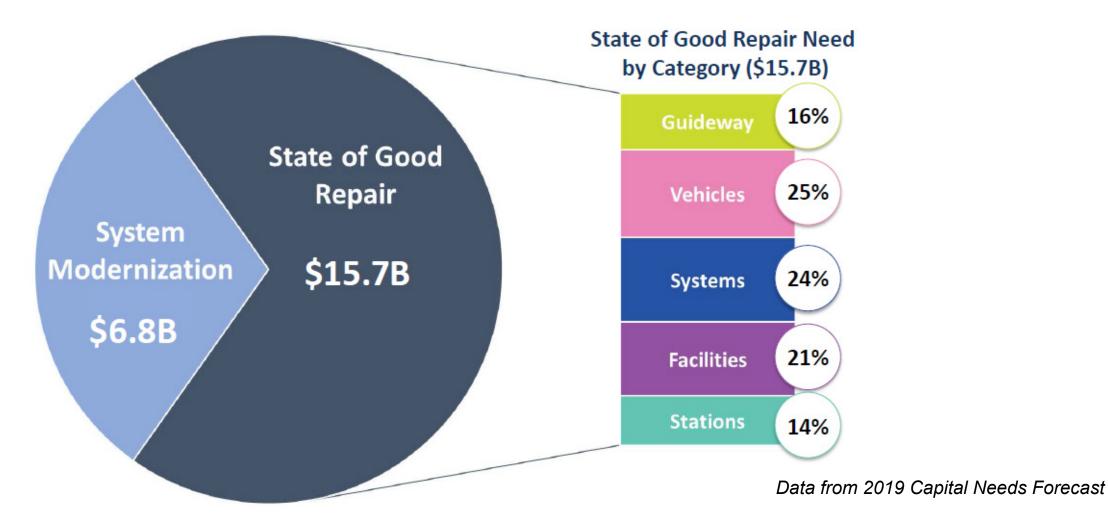


# \$12 Billion Safety and State of Good Repair CIP

- Improve system safety, state of good repair, and reliability
- Rehabilitate, replace, and modernize the system
- Integrate resilience and sustainability
- Accelerate delivery of projects to address critical, longstanding needs
- Maintain fiscal accountability
  - 3% aggregate cap on jurisdictional capital assistance
  - Dedicated funding supported debt



# Metro's 10-Year Unconstrained Capital Needs Total \$22.5B





# Regional and Federal Investment Addressing Overdue Needs and Supporting Programs to Sustain Safety and SOGR

# Addressing Overdue Capital Needs

# Substantial Progress (Highlights)

- Replacement of Legacy Railcars with 7000 Series
- Track Rehab & SafeTrack
- Platform Program 11 Stations
   Complete

# More To Do to Catch Up (Priority Needs)

- Structures Bridges, Platforms,
   Tunnels & Water Mitigation
- Systems Train Control, Radio and Communications, Power
- Facilities Bus Divisions, Rail Maintenance, Offices

# Ongoing Programs to Sustain Safety & SOGR

# Recurring & Cyclical Maintenance, Rehabilitation & Replacement Programs

- Buses
- Railcars
- Paratransit Vehicles
- Service Vehicles
- Track
- Parking Facilities

- Elevators & Escalators
- Mechanical Systems
- Traction Power
- Signal Systems
- Lighting Systems

- Cooling Systems
- Bus Customer Facilities
- Bus, Rail & Admin Maintenance Facilities



# Capital Program Overview (\$B)

### **Capital Program Portfolio**

\$22.0B 10-Year Capital Plan \$12.3B Six-Year CIP

\$2.6B

FY2022 Capital Budget



Investments Continuing Beyond the 10-Year Plan include:

- Continue Required State of Good Repair and Safety Investments
- Zero Emission Bus Program
- Next Generation Signal System
- 8000 Series Railcar Acquisition
- Complete 8-car Train Initiative
- Tunnel Ventilation Improvements
- Railyard Optimization
- Station Improvements

Six-Year Capital Improvement Program (CIP) Total Investment \$12.3B

Capital Budget

Total 1-Year Investment \$2.6B



# Railcar and Railcar Facilities

## **Vehicle Acquisition & Rehabilitation**

8000 Series Railcar Acquisition • 7000 Series Railcar Acquisition
• Railcar Preventive Maintenance Program •
Railcar Scheduled Rehabilitation

## Railcar Facilities & Systems

Railcar Heavy Repair & Overhaul Facility • Systemwide
Railyard Rehabilitation • Public Address System
• Intercom System • Greenbelt Railyard Rehabilitation •
Railcar Wash Rehabilitation









Proposed Program
Railcar and
Railcar Facilities

\$2.6 B
FY2022-FY2027
Proposed
Capital Program

FY2022
Proposed
Capital Budget



# Rail Systems

### **Automatic Train Control**

Automatic Train Control Room Rehabilitation • Track Circuit
Cable Testing & Replacement • Switch Machine Replacement •
Railyard ATC Rehabilitation •
Next Generation Train Control

### **Power Improvements**

Traction Power State of Good Repair • Rail Power Infrastructure
Upgrades • Rail Power System Rehabilitation • AC Power
Room Rehabilitation

## **Other Rail Systems Investments**

Radio Infrastructure Replacement & Band Relocation •
Emergency Trip Station System Replacement •
Braking Energy Recovery Installation









# Proposed Program Rail Systems

\$1.6 B
FY2022-FY2027
Proposed
Capital Program

\$273 M
FY2022
Proposed
Capital Budget



# Track & Structures Rehabilitation

## **Track Equipment & Infrastructure**

Track Rehabilitation • Track Maintenance Equipment Replacement

### **Tunnel Investments**

Yellow Line Portal Tunnel Remediation • Water Leak Mitigation • Tunnel Ventilation Improvements • Tunnel Shaft Rehabilitation

## **Bridges & Aerials**

Structural Rehabilitation Phase 1 (Rockville Canopy + ~9 High Priority Bridges) • Structural Rehabilitation Phase 2 (~7 High Priority Bridges) • Structural Rehabilitation Phase 3 (~7 Additional Priority Bridges)









Proposed Program
Track & Structures
Rehabilitation

\$1.8 B
FY2022-FY2027
Proposed
Capital Program

\$343 M

Proposed
Capital Budget



# Stations & Passenger Facilities

### **Fire Life Safety Improvements**

Station Fire Control Infrastructure • Standpipe Systems • Tunnel Smoke Detection System Implementation

### **Station Infrastructure Improvements**

Escalator Rehabilitation & Replacement • Station Platform Rehabilitation • New Potomac Yard Metrorail Station • Elevator Rehabilitation • Station Entrance Escalator Canopies • Parking Garage & Surface Lot Rehabilitation • Station Platform Canopy Rehabilitation

## **Station Systems Improvements**

Passenger Information Displays • Lighting •
Station Cooling Systems • Drainage Pumping Stations
Rehabilitation • Sewage Ejector Replacement •
Faregate Replacement • Fare Vending Machine Replacement



Proposed Program
Stations & Passenger
Facilities

\$2.5 B
FY2022-FY2027
Proposed
Capital Program

FY2022
Proposed
Capital Budget



# Bus, Bus Facilities & Paratransit

## **Vehicle Acquisition & Rehabilitation**

Bus Acquisition Program • Bus Rehabilitation Program • Electric Bus Acquisition, Test & Evaluation • MetroAccess Fleet Acquisition Program

## **Bus Garage Rehabilitation & Replacement**

Northern & Bladensburg Bus Garage Replacement • Montgomery & Four Mile Run Bus Garage Rehabilitation

## **Bus Station & Terminal Improvements**

Metrobus Shelter Replacement • Bus Stop Accessibility • Metrobus Closed Circuit Television • Customer Information Electronic Display Signs • Historic Bus Terminals Rehabilitation • Bus Priority Program







Proposed Program
Bus, Bus Facilities
& Paratransit

\$1.9 B
FY2022-FY2027
Proposed
Capital Program

\$294 M

FY2022 Proposed Capital Budget



# **Business & Operations Support**

### **Facility Improvements**

Office Consolidation: DC, MD & VA Construction • Replacement Data Center

### Hardware & Software Investments

Enterprise Resource Planning (ERP) System Replacement
• Device Replacement • Enterprise IT
Infrastructure State of Good Repair

## **Other Support Investments**

Service Vehicle Replacement • Roof Rehabilitation & Replacement • Fiber Optic Cable Installation • Environmental Compliance Program









Proposed Program

Business & Operations

Support

\$1.9 B
FY2022-FY2027
Proposed
Capital Program

\$546 M

Proposed
Capital Budget



# Financial Plan by Investment Category

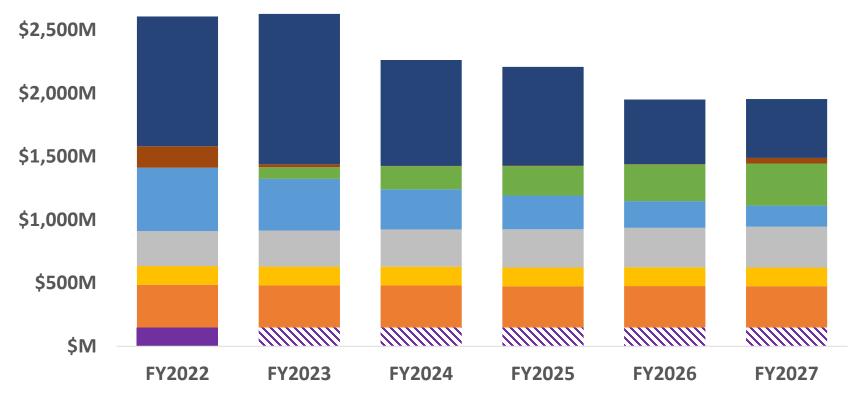
Capital Investment Categories (\$M)	FY2022 Budget	FY2023 Plan	FY2024 Plan	FY2025 Plan	FY2026 Plan	FY2027 Plan	6-Year Total
Railcar and Railcar Facilities	\$342	\$346	\$437	\$530	\$517	\$422	\$2,595
Rail Systems	\$273	\$337	\$308	\$256	\$203	\$213	\$1,591
Track and Structure Rehabilitation	\$343	\$456	\$259	\$236	\$237	\$267	\$1,798
Stations and Passenger Facilities	\$792	\$530	\$354	\$302	\$268	\$272	\$2,519
Bus, Bus Facilities and Paratransit	\$294	\$388	\$467	\$418	\$184	\$196	\$1,947
Business and Operations Support	\$546	\$468	\$239	\$206	\$220	\$207	\$1,887
Total Capital Investments	\$2,591	\$2,526	\$2,064	\$1,949	\$1,628	\$1,578	\$12,336
Revenue Loss from Capital Projects	\$17	\$10	\$10	\$10	\$10	\$10	\$67
Debt Service - Dedicated Funding <sup>1</sup>	\$0	\$91	\$190	\$250	\$311	\$362	\$1,204
Total Capital Program Cost	\$2,608	\$2,627	\$2,264	\$2,208	\$1,950	\$1,951	\$13,607

<sup>&</sup>lt;sup>1</sup> Projections subject to change based on actual debt requirements and terms of future debt issuance



# FY2022-FY2027 Forecast





- S Federal PRIIA\*
- Jurisdictional Contributions
- Jurisdictional Reimbursable
- Federal Formula and Grants
- Dedicated Funding Pay-Go
- Debt Proceeds

- Jurisdictional PRIIA
- Dedicated Funding Debt Service

# Capital Funding Forecast

## **Key Assumptions:**

- Dedicated Fundingbacked debt funds vital safety and state of good repair projects
- No change to jurisdictional contribution forecast
- Federal PRIIA not yet reauthorized

\*Note: Anticipated PRIIA shown in FY23 – FY27 not yet authorized or appropriated



# FY2022 Jurisdictional Capital Funding – Preliminary Allocation

### **FY2022 Proposed Capital Budget Funding Sources**

Funding Sources (\$M)	FY2022 Proposed Budget
Federal Grants	
Formula and Other Grants	\$337
PRIIA	\$149
Subtotal Federal Grants	\$486
State and Local Contribution	
District of Columbia	\$327
State of Maryland	\$310
Commonwealth of Virginia	\$289
Subtotal State and Local	\$926
Jurisdiction Reimbursable Projects	\$157
Metropolitan Washington Airports Authority	\$13
Debt and Other Fund Sources	\$1,027
Grand Total	\$2,608

## **State and Local Contribution by Jurisdiction (Preliminary)**

Jurisdiction	FY2022 Proposed
DC PRIIA	\$49,500,000
DC Dedicated Funding	\$178,500,000
DC Allocated Contribution	\$99,002,710
Montgomery County	\$46,228,117
Prince George's County	\$47,458,445
MD PRIIA	\$49,500,000
MD Dedicated Funding	\$167,000,000
City of Alexandria	\$12,632,066
Arlington County	\$22,990,157
City of Fairfax	\$716,441
Fairfax County	\$41,047,223
City of Falls Church	\$762,818
Loudoun County	\$5,590,737
VA PRIIA	\$49,500,000
VA Dedicated Funding	\$154,500,000
VA CMAQ	\$1,081,229
Total	\$926,035,847



# Jurisdictional Capital Funding Agreement

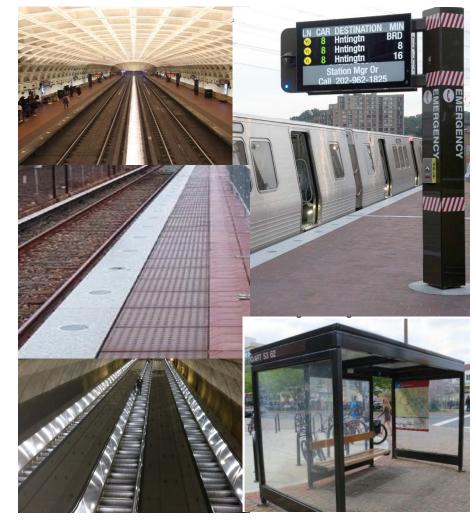


# Capital Funding Agreement Update

- Existing Capital Funding Agreement (CFA) expires June 30, 2021
- WMATA and jurisdictions seeking consensus on new six-year agreement
- CFA establishes/confirms:
  - Management of capital program on expenditure basis
  - Schedule for capital program process to align with jurisdiction needs
  - Roles and responsibilities including reporting, reconciliation and audit requirements
  - Allocated contribution funding from jurisdictions: federal grant match and system performance funding (does not include PRIIA or dedicated funding)
  - Proposed allocated contributions total \$276.4 million in FY2022; 3% more than FY2021
- Staff will recommend Board approval of new CFA concurrent with budget approval in April

# Recommendation and Next Steps

- Recommend approval of \$255 million increase to FY2021 Capital Budget to support:
  - accelerated platform state of good repair program,
  - Potomac Yard reimbursable project
  - IT investments for remote work and cyber security
- Recommend approval to sell up to \$360 million in Dedicated Funding backed bonds
- Staff will return in Spring 2021 for final approval of terms for bond issuance





SUBJECT: AMEND FISCAL YEAR 2021 CAPITAL BUDGET AND AUTHORIZE THE

NEGOTIATION OR COMPETITIVE SALE OF THE SERIES 2021A DEDICATED

**FUNDING BONDS** 

# RESOLUTION OF THE BOARD OF DIRECTORS OF THE WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

WHEREAS, Resolution 2011-30, as amended, requires Board of Directors approval for changes to total expense authorization of the Annual Capital Budget; and

WHEREAS, On July 23, 2020, the Board adopted the fiscal year (FY) 2021 Capital Budget as amended (Resolutions 2020-09 and 2020-28); and

WHEREAS, That in order to maintain a balanced Capital Budget, additional funding is anticipated to be provided through the issuance of dedicated funding debt and an increase in the Potomac Yard Reimbursable project funding provided by the City of Alexandria; and

WHEREAS, On February 27, 2020, the Board adopted the Debt Management Policy, which requires that negotiation or competitive sale of a series of bonds, such as contemplated by the FY 2021 Capital Budget, be authorized by the Board (Resolution 2020-04); and

WHEREAS, WMATA intends to reimburse itself for eligible expenses incurred before the issuance of the bonds covered in this resolution to the extent permitted by the Internal Revenue Code of 1986 and regulations issued under such Code;

NOW, THEREFORE, be it

*RESOLVED,* That the fiscal year 2021 Capital Budget is amended by increasing the total expense authorization by \$255 million; and be it further

*RESOLVED*, That the Board of Directors authorizes the General Manager/Chief Executive Officer and the Chief Financial Officer, and each of them individually, to obtain the underwriting, Trustee, printing, and other services necessary to negotiate or competitively sell and issue the bonds; and be it further

*RESOLVED,* That the long-term bonds, if issued, shall have the following terms: duration to be no more than 25 years; an aggregate amount not to exceed \$360 million in principal, excluding any required debt service reserve, the costs of issuance (including but not

limited to underwriters' fees, financial advisory fees, printing costs, legal fees, and such other fees which the General Manager/Chief Executive Officer or the Chief Financial Officer deem necessary to complete the sale of such bonds), and any premium on the sale of the bonds; all of such expenses, costs, premium, and fees being authorized by the Board of Directors to be included in the bond issuance in addition to the aggregate principal amount listed above; and be it further

*RESOLVED,* That an indicative average interest rate and the method of sale will be established by the Board of Directors prior to final issuance; and be it further

*RESOLVED,* That staff shall bring to the Board of Directors the total amount of the proposed issuance (principal, any anticipated premium, plus anticipated costs) and terms of the proposed issuance for final review and approval before bonds may be issued; and be it finally

*RESOLVED,* That to prevent interruption of the fiscal year 2021 Capital Program and the timely issuance of the bonds, this Resolution shall be effective immediately.

Reviewed as to form and legal sufficiency,

/s/ Patricia Y. Lee

Patricia Y. Lee

**Executive Vice President and General Counsel** 

WMATA File Structure Nos.: 4.1 Bonds 4.2.2. Fiscal Year budgets